

U.S. Department
of Transportation

United States
Coast Guard



Commandant
United States Coast Guard

2100 Second Street, S.W.
Washington, DC 20593-0001
(202) 267-2280

COMDTINST M4950.1

OCT 1 1990

COMMANDANT INSTRUCTION M4950.1

Subj: International Training Policy

1. PURPOSE. This instruction promulgates information, guidance, and policy for the training of foreign nationals at Coast Guard training centers and operational units. This instruction does not cover training provided during a bilateral/joint exercise, professional exchanges occurring during routine port visits, or the Coast Guard Academy.
2. DISCUSSION. The Joint Security Assistance Training (JSAT) regulation applies to the four military services under the authority of the Department of Defense (DOD). Since the Coast Guard participates in the DOD Security Assistance Program (SAP) and uses established SAP procedures as the basis for our international training efforts, the general guidelines and some of the Navy specific procedures provided in the JSAT are also applicable to the Coast Guard.
3. ACTION. Area and district commanders shall use the enclosed document for information and procedural guidance. Inquiries regarding implementation of this regulation are to be addressed to the International Affairs Training Coordinator (G-CI), at (202) 267-2280.

/s/ R. T. NELSON

Chief of Staff

Encl: (1) Joint Security Assistance Training (JSAT) Regulation
Army Regulation 12-15, SECNAVINST 4950.4, AFR 50-29
of 28 February 1990

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COMDTINST 4950
7 OCT 91

COMMANDANT INSTRUCTION 4950

From: Commandant

To: Director, Navy International Programs Office (IPO-O2T)

Subj: JOINT SECURITY ASSISTANCE TRAINING (JSAT) REGULATION
UPDATE

Ref: (a) JSAT dated 28 Feb 1990

(b) Navy IPO ltr 4920 Ser O2T/1UOO1OO5 of 18 Feb 91

1. Enclosures (1) and (2) provide recommended changes to the original JSAT, reference (a), and changes to the DoN consolidated changes reflected in reference (b). The documents have been reviewed only for Coast Guard applicability. Global or administrative changes are not addressed because ongoing coordination among the military service representatives indicate that these type changes have already been captured.
2. The thrust of our changes is the clarification of reference to the Coast Guard. A new Section regarding the Coast Guard is proposed for addition, while deletion of reference to the Coast Guard in many places throughout the document is recommended. There are many subtle, and sometimes significant, differences in the administration of Coast Guard SATP. Consensus among the military service representatives when the current JSAT was being prepared for publication was that qualifying Coast Guard requirements throughout the directive would be confusing and counter-productive. Still, sporadic reference to the Coast Guard (COGARD) is currently in the JSAT. As an alternative, disclaimer statements are provided for addition to the JSAT where appropriate and critical for clarity and uniformity.
3. A Coast Guard Instruction number is not assigned to the JSAT. Coast Guard COMDTINST M4950.1 promulgates the JSAT for information and procedural guidance. Our intent is to publish a Coast Guard supplement to the JSAT, which will be staffed with DoD components in accordance with Department of Army direction. In the interim, the DoN Programming Guide is used to provide specific Coast Guard information to the field.
4. Coast Guard point of contact is Mary Smith, Security Assistance Program Manager, commercial only (202) 267- 2551/2280.

/s/ ERNST M. CUMMINGS

By direction

Encl: (1) Proposed Coast Guard Changes to JSAT

(2) PROPOSED COAST GUARD CHANGES TO JSAT as Contained in
Navy IPO Draft

PROPOSED COAST GUARD CHANGES TO
JOINT SECURITY ASSISTANCE TRAINING (JSAT) REGULATION

APPLICABILITY. (Page 1): This joint regulation applies to. . . and Coast Guard (for security assistance). Should read: "(for information, guidance, and policy for security assistance sponsored international training)."

Reason: For accuracy.

DISTRIBUTION: B5 (US COAST GUARD) (COMMANDANT, G-CI, only) (30). Increase number to "(50)"

Reason: To allow expanded distribution to affected commands.

SECTION 2-23: Department of the Navy: delete "and the United States Coast Guard."

Reason: The Commandant of the Coast Guard is responsible for Coast Guard participation in the Security Assistance Program. The Secretary of the Navy does not have responsibility for policy or execution of the Coast Guard's Security Assistance Training Program. Navy International Programs Office has coordination responsibilities as reflected in following changes.

SECTION 2-24: New Section, renumber remaining sections accordingly.

Reason: This additional section better represents USCG relationship with DoN and the other services and reflects USCG responsibilities. "Commandant of the Coast Guard. "The Coast Guard, even though not part of the Department of Defense or the Department of the Navy is one of the five Armed Forces as reflected in the Foreign Assistance Act and the Arms Export Control Act. As such, the Coast Guard plays an important role in the SATP and holds a unique place in the DoN SATP.

"a. The Commandant's International Affairs Staff is responsible for the management and direction of overall USCG participation in the Security Assistance Program as well as international training and technical assistance activities. SATP responsibilities include:

"b. Formulation of policy and establishment of procedures for executing the USCG SATP,

"c. Interface between the training and technical assistance requirements of foreign nations with the capabilities of USCG activities,

- "d. Coordination and liaison with the military services and other DoD agencies, Security Assistance Organizations, international organizations, and all components of the Coast Guard,
- "e. Review of requested USCG training and program changes to determine the appropriateness of the request and make recommendations as required,
- "f. Management as well as planning, scheduling, and allocation of training quotas,
- "g. Coordination of LOA's relating to Coast Guard training,
- "h. Establishment of ECL's required for all USCG training,
- "i. Development of price and availability data, course costing, and coordination of reimbursable billings,
- "j. Review, approval, and coordination of USCG MTT'S, TAFT'S, surveys, and other SAT teams deployed,
- "k. Provide USCG portion of the MASL and DoN Programming Guide,
- "l. Conduct of the USCG portion of unified command training workshops and participation in other conferences or workshops relating to SA training issues,
- "m. Conduct of and coordination with other services, SA sponsored orientation tours involving-USCG commands and activities,
- "n. Coordination of IMSO assignments and provide IMSO and IMS administrative policy and guidance,
- "o. Conduct of an Informational Program,
- "p. Administration of SAP funds and submission of financial documents as appropriate, and
- "q. Coordination of USCG personnel assigned to SAO staffs."

SECTION 2-26: add "2. Coordinate, as appropriate, with Coast Guard Headquarters on Security Assistance Training Program matters relating to the Coast Guard."

Reason: For accuracy.

SECTION 3, TABLE 3-1: Note 4 should read: "Coast Guard courses may have 'different' ECL requirements."

Reason: For accuracy.

SECTION 4-3e: Add at the end of paragraph "Note: Maritime law enforcement training provided by the US Coast Guard is exempt from the prohibition against civilian law enforcement training. (PL99-83 Sec 127 applies.)"

Reason: For accuracy and clarity.

SECTION 4-9: Add new subparagraph "b(5) Coast Guard courses will generally be programmed in the DoN STL through NETSAFA."

Reason: For accuracy.

SECTION V: Add new paragraph within the Section as disclaimer statement: "Coast Guard Commandant (G-CI) will act a central authority for planning and programming all Coast Guard training. Policy and procedural differences will exist for Coast Guard training (i.e., OJT, dependents, ship transfers, etc.).

Reason: For accuracy and clarity.

SECTION 5-13: Add disclaimer sentence: "Coast Guard financial management, policy and procedures may differ (i.e., forfeiture charge applies only when a Coast Guard quota is lost, regardless of when cancelled).

Reason: For accuracy.

SECTION 8-18b: delete reference to Coast Guard.

Reason: Not uniform use of COGARD in the Chapter.

SECTION 9-18: Add "Accompanying dependents are not authorized for IMS' attending Coast Guard training."

Reason: For accuracy.

SECTION 10-82: Add disclaimer statement: "Coast Guard policies for international military student administration are to follow standard DoD/DoN guidance; however, differences do exist (i.e., wearing of uniforms, dependents, IMSO guidance, disenrollment). The Coast Guard IMSO's will coordinate with Commandant (G-CI) for all SATP matters."

Reason: For accuracy and clarity.

SECTION 10-82A(1), 10-89A(3), 10-90B, 10-90C(4)D, 10-93B(3), (4), AND 10-95A: delete reference to Coast Guard.

Reason: Not uniform use or reference to COGARD through the Chapter.

SECTION 11-38: Add new subparagraph c: "Commandant Coast Guard (G-CI) will fund, implement and manage IP for IMS attending Coast Guard training. Specific direction for conduct of the Coast Guard IP is provided by letter."

Reason: For accuracy

SECTION 12-4: Add new subparagraph e: "Orientation Tours (FMS or IMET) involving Coast Guard commands will be programmed by the MILDEP sharing the Tour. For Orientation Tours hosted solely by Coast Guard, programming will be in the DoN STL through NETSAFA. Commandant Coast Guard (G-CI) must be included in all requests for Orientation Tours involving Coast Guard commands."

Reason: For accuracy

SECTION 13-10: Add new subparagraph b, renumber remaining paragraphs accordingly: "b. MTT's may also be funded by State Department Bureau of International Narcotics Matters (INM), either through the Washington, DC office or by the country-team Narcotics Assist Section (NAS). FMS programming procedures will be followed for INM-funded MTT's. The one exception is that Coast Guard maritime law enforcement MTT's funded by INM Washington training funds will not fall under the FMS procedures. These MTT's will be coordinated directly by Commandant Coast Guard (G-CI).

Reason: For accuracy and clarity.

SECTION 13-54: Add sentence at end of paragraph: "Commandant Coast Guard (G-CI) will act as central reviewing authority for all requests for Coast Guard participation in an MTT."

Reason: For accuracy and clarity.

SECTION 13-57: Add new Section, renumber remaining paragraphs accordingly: "13-57. U. S. Coast Guard MTT's. Requests for US Coast Guard MTT's or Coast Guard personnel assigned to other service MTT's must be submitted to Commandant (G-CI) by standard MTT call-up procedures. Requests should include full description of the type of training requested, proposed timeframe for team deployment, funding source, and information regarding training audience. Coast Guard's ability to respond to requests for long duration MTT's is very limited. Requests for Coast Guard maritime law enforcement MTT's funded by INM training funds should be included in Posts' responses to the annual State Department (INM) solicitation messages offering DEA, Customs and Coast Guard antinarcotics training."

Reason: For accuracy and clarity.

SECTION 13-58: Add after "will provide . ." in sentence: "COMDT COGARD and. . ." Add new sentence: "COMDT COGARD (G-CI) will provide accounting data for use on travel orders for Coast Guard personnel."

Reason: For accuracy and clarity.

SECTION 14-8: Add new Section, renumber remaining accordingly: "14-8. Requests for a U.S. Coast Guard unit exchange should be forwarded to Commandant (G-CI) for determination of feasibility and coordination procedures."

Reason: For accuracy and clarity.

PROPOSED COAST GUARD CHANGES TO
JOINT SECURITY ASSISTANCE TRAINING (JSAT) REGULATIONS
SECNAVINST 4950.4
AS CONTAINED IN NAVY IPO DRAFT

The following reflects changes not already addressed in initial JSAT Update (enclosure (1))

Table 3-1: Note: Coast Guard PME courses do not require 85 ECL Section 3-20: Delete reference to COGARD Section 10-99: Delete reference to COGARD

Reason: Not uniform use of reference to COGARD through Chapters of the entire document.

Enclosure (2)